



# Illicit Discharge Detection & Elimination Manual



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For concerns related to Illicit Discharge Detection and Elimination or for reporting pollution into stormwater runoff contact the Director of Facilities and Safety at (804) 840.8354.

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## APPENDICES

- Appendix A: Outfall Inspection Form
- Appendix B: IDDE Tracking Form
- Appendix C: Reportable Discharge Form
- Appendix D: IDDE Response Procedures

## ACRONYMS

DCR	Virginia Department of Conservation and Recreation
DEQ	Virginia Department of Environmental Quality
EPA	Environmental Protection Agency
IDDE	Illicit Discharge Detection and Elimination
BCC	Brightpoint Community College
MS4	Municipal Separate Storm Sewer System
NPDES	National Pollutant Discharge Elimination System
SWPPP	Stormwater Pollution Prevention Plan
TMDL	Total Maximum Daily Load
VAC	Virginia Administrative Code
VPDES	Virginia Pollutant Discharge Elimination System
VSMP	Virginia Stormwater Management Program

## 1.0 INTRODUCTION AND PURPOSE

This manual presents the standard protocol which Brightpoint Community College (BCC) will utilize to implement its Illicit Discharge Detection and Elimination (IDDE) Program. The manual provides written procedures to detect, identify, and address unauthorized non-stormwater discharges, including illegal dumping, to BCC's small municipal separate storm sewer system (MS4). The written procedures are required to be developed, implemented, and updated by BCC as a condition of the college's MS4 General Permit (General Permit). The General Permit authorizes stormwater discharges from MS4s to surface waters in urbanized areas of the Commonwealth of Virginia. The General Permitting mechanism is designed to prevent pollutants from entering water bodies through stormwater runoff.

The MS4 Program is part of the Federal National Pollutant Discharge Elimination System (NPDES), which is authorized through the Clean Water Act. With delegation from the Environmental Protection Agency (EPA), MS4 General Permits in Virginia are issued through the Virginia Pollution Discharge Elimination System (VPDES) and administered by the Virginia Department of Environmental Quality (DEQ). This manual was developed in general accordance with the EPA's, *"Illicit Discharge Detection and Elimination: A Guidance Manual for Program Development and Technical Assessments."* To ensure compliance with IDDE requirements of the General Permit, BCC is required to perform the procedures outlined in this manual.

BCC's IDDE Program Manual includes five distinct components:

- **Training** – Procedures to train applicable operations and maintenance staff are discussed in Section 2.0 of this manual.
- **Administration/Documentation** – For BCC to demonstrate compliance to the conditions of the General Permit, documentation of IDDE activities performed is paramount. This is discussed in Section 2.0 of this Manual from field through administrative responsibilities.
- **Identification of an Illicit Discharge** – Procedures to screen, identify, and report questionable illicit discharges are outlined in Sections 3.0 and 4.0 of this manual.
- **Investigating the source of an Illicit Discharge** – Procedures to investigate potential illicit discharges that have been identified or reported are outlined in Section 5.0 of this manual.
- **Elimination of an Illicit Discharge** – Procedures to eliminate illicit discharges that have been confirmed through the investigation effort are outlined in Section 6.0 of this manual.

## 2.0 PROGRAM ADMINISTRATION/DOCUMENTATION

The General Permit requires BCC to provide training once every 24 months to applicable operations and maintenance staff in recognition and reporting of illicit discharges. This manual serves as the training material to meet the General Permit requirement.

The written procedures herein serve as the foundation of a successful IDDE Program and help to achieve General Permit compliance. However, implementation of the procedures is critical for achieving the IDDE Program goal to eliminate non-stormwater discharges to BCC's storm sewer system and ultimately receiving waters. As referenced throughout this manual, the IDDE Program relies on supplemental materials to assist with implementation and documentation. Documentation that procedures have been implemented is critical to demonstrate permit compliance in the case of a regulatory audit. Operations and maintenance staff who are identified for IDDE training should be familiar with each Section of this Manual, BCC's IDDE Field Guide, and the supplemental materials provided in the Appendices of this Manual, which include:

- **Outfall Inspection Form** – This form is used for outfall screening to assist in determining the potential of an illicit discharge. The form is located in Appendix A.
- **IDDE Tracking Form** – A form to assist with ensuring documentation required by the General Permit for each investigation regarding any suspected illicit discharge. To be completed by the BCC Facilities Director; but required information may be needed from operations and maintenance staff to assist with the completion of the form. The form is located in Appendix B.
- **Reportable Discharge Form** – This form is used for reporting an illicit discharge to DEQ. The form is located in Appendix C.

In addition to the documentation above, BCC incorporates by reference the following:

- **IDDE and Post-Construction Stormwater Facility Maps** – Identifies the locations of all outfalls that are required to be screened. These maps are intended to be used when conducting the annual inspection and tracking illicit discharges.
- **Outfall Inventory** – Provides a list of campus outfalls and attributes required by the General Permit.

As highlighted throughout this Manual, documentation of illicit discharge reports, investigations, and elimination actions is critical for demonstrating compliance to the General Permit. In the case of an illicit discharge, BCC's General Permit requires, at a minimum, the following information:

- ✓ The date or dates that the illicit discharge was observed and reported;
- ✓ The results of the investigation, including the source, if identified;
- ✓ Any follow-up of the investigation;
- ✓ Resolution of the investigation; and
- ✓ The date that the investigation was closed.

A discharge may require reporting to DEQ and any interconnected MS4s; therefore, the discharge must be properly documented by BCC on the IDDE Tracking Form. This will enable BCC to access this information if future requests are received concerning the discharge in question. The information will also be included in annual reporting described in the following section.

## **2.1 Annual Reporting to DEQ**

BCC must annually report to DEQ information pertaining to its IDDE efforts. The information is included in BCC's MS4 Annual Report due October 1<sup>st</sup> of each year. Information required for reporting includes:

- 1) A confirmation statement that the Outfall & Post Construction Stormwater Facility maps and Outfall Inventory have been updated to reflect any changes to the MS4 occurring on or before June 30<sup>th</sup> of the reporting year;
- 2) The total number of outfalls screened during the reporting period as part of the dry-weather screening program; and
- 3) A list of illicit discharges to the MS4 including spills reaching the MS4 with information as follows:
  - (a) The source of illicit discharge;
  - (b) The dates that the discharge was observed, reported, or both;
  - (c) Whether the discharge was discovered by the permittee during dry-weather screening, reported by the public, or other method (describe); and
  - (d) How the investigation was resolved.

## **2.2 IDDE Manual Updates and Modifications**

Modifications to the IDDE Manual may occur as part of an iterative process to protect water quality. Updates and modifications to this Manual shall be consistent with the conditions of the General Permit and documented in the annual report.

### 3.0 IDENTIFICATION OF AN ILLICIT DISCHARGE

Municipal separate stormwater sewer system (MS4) means a conveyance, or system of conveyances, that ultimately discharge into surface waters or wetlands. That is, any system of drainage from roads, parking lots, catch basins, curbs, gutters, ditches, man-made channels, or storm drains that convey stormwater is part of the MS4. These conveyance systems are vulnerable to contamination. Substances other than stormwater that enter receiving waters may be considered an illicit discharge and elimination of those discharges is the focus of this Manual. An illicit discharge can:

1. Be a measurable flow from a storm drain during dry weather that contains pollutants or pathogens;
  2. Have a unique frequency, composition, and mode of entry in the storm drain system;
  3. Be caused when the sewage disposal system interacts with the storm drain system; or
  4. Be discharges from pollutants from specific source areas and operations known as “generating sites.”
- Generating sites are identified in the BCC Good Housekeeping & Pollution Prevention Manual.

### 3.1 Defining an Illicit Discharge

For the purpose of BCC’s IDDE Program, an illicit discharge is defined as:

*Illicit Discharge* - Any discharge to an MS4 that is not composed entirely of stormwater, except discharges specifically identified in the Virginia Administrative Code (VAC) and determined not to be a significant contributor of pollutants to the MS4.

Most sources of an illicit discharge on the BCC campuses are likely to originate from a generating site or activity, such as a washing area or vehicle maintenance area. These could result from daily practices or from a specific spill incident. Table 1 provides source pollutants that could be generated from areas on campus.

**Table 1. Examples of source pollutants of an illicit discharge.**

• Automotive fluids (oil, fuel, antifreeze)	• Landscape waste (grass clippings, etc.)
• Cooking oil and grease	• Improperly applied fertilizer
• Solvents	• Sediment
• Paints	• Vehicle wash water
• Chemical cleansers (detergents, soaps)	• Sanitary sewer wastewaters
• Improperly applied pesticides/herbicides	• Dumpster leachate
• Improperly managed salts	• Trash

The regulations do have exemptions for some non-stormwater discharges that would not be considered an illicit discharge if not a significant contributor of pollutants to the MS4. Table 2 includes some of the discharges relevant to BCC that are not a significant contributor of pollutants; and therefore, are not considered illicit discharges. If there is uncertainty of the source or constituents within an observed discharge, the BCC Facilities Director should be contacted immediately so a determination can be made.

**Table 2. Examples of sources that are not considered illicit discharges.**

<ul style="list-style-type: none"><li>• Fire-fighting activities*</li><li>• Water line flushing</li><li>• Landscape/lawn irrigation</li><li>• Diverted stream flows</li><li>• Rising groundwater</li><li>• Uncontaminated groundwater infiltration</li><li>• Uncontaminated pumped groundwater</li><li>• Individual residential car washing</li><li>• Noncommercial fundraising car washes if the washing uses only biodegradable, phosphate-free, water-based cleaners</li></ul>	<ul style="list-style-type: none"><li>• Air conditioning condensate</li><li>• Footing or foundation drains</li><li>• Springs</li><li>• Water from crawl space pumps</li><li>• Dechlorinated swimming pool wastewater</li><li>• Discharges from potable water sources</li><li>• Flows from riparian habitats and wetlands</li><li>• Street wash water</li><li>• Other activities generating discharges identified by the department as not requiring VPDES authorization</li></ul>
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\* Discharges or flows from fire-fighting activities need only be addressed where they are identified as significant sources of pollutants to surface waters.

### **3.2 Outfall Map and Inventory**

An outfall is a point where BCC's MS4 discharges concentrated flow to surface waters or wetlands, such as at the end of a pipe or open drainage channel. Generally, these are the locations that drain stormwater from campus and can be evaluated routinely to identify potential pollutants. Action can then be taken to prevent these pollutants from traveling downstream. The General Permit requires BCC to maintain storm sewer maps and an outfall information table as part of the IDDE Manual. BCC may elect to map the known point of discharge location closest to the actual outfall when the outfall is located outside of BCC's legal responsibility.

BCC's outfall maps illustrate the locations of the outfalls from the storm sewer system and the receiving waterway. The outfall maps are a critical component of the outfall inspection and serves as a tool to identify potential pollutant generating sites, the storm sewer layout adjacent to the sites, and the locations where the storm sewer discharges to a waterway or the point of discharge off the MS4.

An illicit discharge identified on campus may originate from an upstream interconnected MS4. Contacts to interconnected MS4s are included on the maps for reporting a potential off-site pollutant source. The upstream MS4 should be notified immediately so to identify and eliminate the pollutant source.

The General Permit also requires BCC to maintain an Outfall Information Table that includes permit-required attributes for each outfall. The Facilities Director should maintain a copy of both the IDDE maps and the Outfall Information Table for review upon request by the public or DEQ. The documents should be updated when changes to existing outfalls are found or new outfalls are added with new construction.

### 3.3 Awareness During Daily Activities and Operations

Potential illicit discharges can be identified and removed prior to entering the storm sewer system with effective inspections and appropriate follow-up when pollutants have the potential to be exposed to precipitation, and subsequently, stormwater runoff. BCC’s Facilities staff are in the best position to identify these pollutants such as those identified in Table 1. Figure 1 provides several examples of the observations and actions that could prevent an illicit discharge. If the observer is not qualified or appropriately trained to take the appropriate action, or if illegal dumping is observed, notify the BCC Facilities Director or designee. The BCC Good Housekeeping & Pollution Prevention Manual can also be referenced for instruction on appropriate actions.

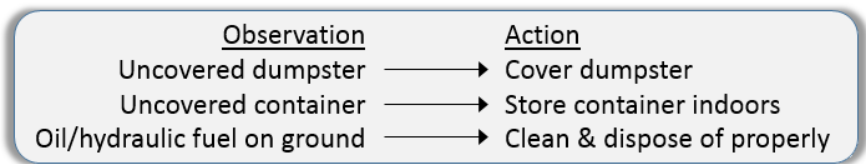


Figure 1. Example daily observations and subsequent actions that can prevent an illicit discharge.

### 3.4 Special Local Water Quality Concerns

BCC’s MS4 ultimately discharges to receiving waters that have been identified by DEQ to not meet water quality standards. Subsequent studies, called Total Maximum Daily Load (TMDL) studies, have been performed by DEQ. The TMDL studies identify specific pollutants causing the impairments to the receiving waters and designate the amount of the pollutant the receiving water can assimilate to achieve water quality standards. A required reduction of the pollutant is typically assigned to the MS4s that drain to the impaired segment of the waterway. It is important that BCC’s maintenance and operations employees be aware of these special pollutants shown in Table 3.

Table 3. Special pollutants of concern.

MS4 Campus	TMDL	Pollutants of Concern	Approval Date
Chester Campus	Chesapeake Bay	Nitrogen, Phosphorous, and Total Suspended Solids	12/29/2010
	James River (Tidal) Bacteria-City of Richmond	E. coli	11/04/2010
Midlothian Campus	Chesapeake Bay	Nitrogen, Phosphorous, and Total Suspended Solids	12/29/2010



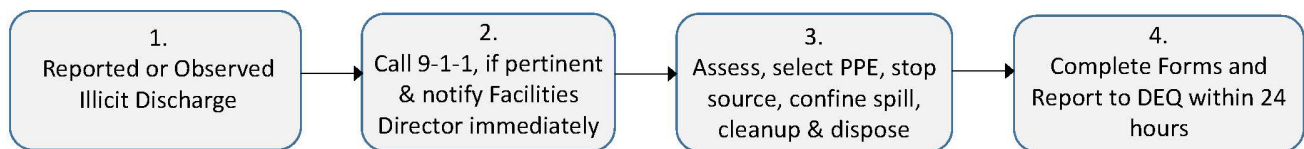
### 3.5 Reporting Procedures

BCC Facilities staff are the first line of defense for preventing generating sites from contributing to an illicit discharge. If Facilities staff detects an Illicit discharge as defined in Section 3.0, report the illicit discharge immediately to the Facilities Director who shall report the discharge to DEQ within 24 hours.

VDOT and the campus-associated counties and municipalities have interconnected MS4s with BCC, meaning there is stormwater being conveyed to and from BCC property via a point source discharge. Any report from an interconnected MS4 of an illicit discharge originating from a BCC campus should be immediately reported to the Facilities Director for investigation and documentation.

Actions that are taken to prevent an illicit discharge are designated as good housekeeping practices and do not need to be reported to DEQ. Facilities staff shall report a good housekeeping issue within 24 hours to the Facilities Director. A Findings & Follow-up Form shall be used to document good housekeeping issues. See the Good Housekeeping and Pollution Prevention Manual for reporting procedures concerning good housekeeping issues.

An illicit discharge may also be reported by other individuals that are not trained or authorized to perform necessary actions, such as reports from students, faculty, staff, or contractors. These individuals may recognize an illicit discharge after learning about pollution in stormwater runoff through BCC’s public education and outreach efforts. The BCC stormwater webpage directs these individuals to contact the Facilities Director, who will subsequently perform the appropriate follow-up action and complete the documentation. If Facilities staff is notified of an illicit discharge, the appropriate action should be taken, and the Facilities Director shall be notified. Figure 2 summarizes this procedure.



**Figure 2. IDDE Reporting procedures for BCC Facilities staff.**

If an illicit discharge has occurred, the Facilities Director will then document the report with the IDDE Tracking Form provided in Appendix B. The Facilities Director shall also complete the Reportable Discharge Form in Appendix C for documentation purposes. Facilities staff should be familiar with these forms to assist with providing the necessary information required to complete the forms. Refer to the guidance in Appendix D for more in depth procedures to follow if an illicit discharge is detected.

## 4.0 OUTFALL SCREENING

In an effort to detect, identify, and eliminate illicit discharges to BCC, an annual outfall inspection is required by the Program Plan under the General Permit for all of the outfalls at both BCC campuses. In the case that illicit discharges are observed at specific outfalls and the source is not identified or eliminated, subsequent screening at a higher frequency may be necessary.

### 4.1 Dry-Weather Outfall Screening

Outfall screening shall be performed during dry weather using the Outfall Inspection Form provided in Appendix A. Completion of the form serves as the appropriate documentation that the required outfall screening has been performed and should be retained on file for a minimum of 3 years. Outfalls that are flowing during dry weather may indicate an active pollution issue, depending if rain has occurred during the last 24 to 48 hours. Special attention should be paid to outfalls that are flowing especially when no rain has occurred within the last 48 hours. When the screening of an outfall indicates an illicit discharge, the BCC Facilities Director shall be notified within 24 hours so an investigation, as described in Section 5.0, can be performed and an IDDE Tracking Form completed.

The Outfall Inspection Form includes the following sections, which are to be completed for each outfall during outfall screening:

- **Section 1: Background Data** – Requires general information regarding when and where the screening was performed, weather conditions at the time of the screening, and references to any photos taken. Tips for completing Section 1 include:
  - ✓ The Outfall ID can be found on the IDDE map. Update map to reflect new outfalls;
  - ✓ Take at least 1 photo of the outfall for documentation purposes, especially if there is question regarding an illicit discharge; and
  - ✓ Rainfall data can be gathered from the link below by searching for the location of each campus and clicking on the history tab to view past precipitation amounts.
  
- **Section 2: Outfall Description** – Requires a description of the outfall and determination if flow is present during dry weather. Tips for completing Section 2 include:
  - ✓ If the cross-section of a pipe or channel is abnormal, provide a sketch in the available area of the dimension column and label measured dimensions.
  - ✓ If submerged with sediment, measure the depth of sediment.
  - ✓ The identification of flow is important since flow during dry weather would indicate a non-stormwater discharge. If a pipe is partially submerged, and it is difficult to identify dry-weather flow, a nearby leaf or blade of grass can be dropped onto the water surface near the outfall. The travel of the object on the surface can help indicate if flow is discharging from the outfall.
  - ✓ Upon completion of this section, if no flow is present, skip to Section 5 of the form.

- **Section 3: Quantitative Characterization for Flowing Outfalls** – Requires quantitative information of the flow present at the outfall, including information to determine an estimate of the flow rate. The pH and ammonia levels require the use of test strips. The purpose of this information is to help identify the source of the discharge. Tips for completing Section 3 include:

- ✓ Measuring pH can determine whether a flow is industrial or commercial in nature. Normal stormwater has a pH around 4.5 to 7.
- ✓ High levels of ammonia (> 0.3 ppm) can indicate excess fertilizer or contamination by sanitary wastewater.
- ✓ Flow rate can be estimated with the following equations. Measured data from the form is shown in bold below.

***Flow #1 (for pipes):***

$$\frac{\text{'X' liters}}{\text{'X' seconds}} \times \frac{1 \text{ gallon}}{3.78 \text{ liters}} \times \frac{60 \text{ seconds}}{\text{minute}} = \text{Flow in gpm}$$

- ✓ For the Flow #1 calculation, time in seconds is the time to fill the bottle to 'X' liters.

***Flow #2 (for open channels):***

$$\left[ \left( \frac{\text{bot. width (ft)} + \text{top width (ft)}}{2} \right) \times \text{depth (ft)} \right] \times \frac{\text{Length (ft)}}{\text{travel time (seconds)}} \rightarrow$$

$$\times \frac{7.48 \text{ gallons}}{1 \text{ cubic ft}} \times \frac{60 \text{ seconds}}{\text{minute}} = \text{Flow in gpm}$$

- ✓ For the Flow #2 calculation, travel time is estimated by the time it takes a floating object to travel the defined length.

- **Section 4: Physical Indicators for Flowing Outfalls Only** – Requires the observance of physical indicators in the flow, such as odor and color, to assist with identifying the source of the discharge. A tip for completing Section 4 includes:

- ✓ Take photos of visible indicators.

- **Section 5: General Physical Indicators for All Outfalls** – Requires physical indicators be noted that are not related to flow, such as abnormal vegetation and staining, which can indicate that an intermittent discharge has occurred in the past, even if not currently flowing. Tips for completing Section 5 include:

- ✓ Take photos of visible indicators.

- ✓ Note benthic growth, such as algae or slime on channel surfaces, which can be an indicator of nutrients in the stormwater runoff (See Figure 3).



**Figure 3. Example Photo showing algae growth.**

- **Section 6: Outfall Severity Index** – Requires the assignment of a severity score for prioritizing outfall follow-up investigation, if necessary. A tip for completing Section 6 includes:
  - ✓ The severity of concern at an outfall is best judged by the outfall inspector. The rating system provided on the form is intended to provide consistency and guidance; but the intuition of the inspector overrides the scoring rules.
- **Section 7: Any Non-illicit Discharge Concerns** – The inspector performing the outfall screening should identify any other concerns such as trash, overgrowth prohibiting flow, or structural concerns of the outfall (e.g., collapsed pipe).

#### **4.2 Wet-Weather Screening**

While dry-weather screening events can identify illicit discharges that are continuous, wet-weather screening events may identify pollutant discharges that are temporary. Wet-weather screening may be appropriate if dry-weather screening identifies physical indicators from Sections 4 and 5 of the Outfall Inspection Form.

## 5.0 INVESTIGATING ILLICIT DISCHARGES

In the case of the identification of an illicit discharge, it is necessary to conduct an investigation to identify and eliminate the source of the discharge. An investigation may result from:

- A staff observation;
- A report to BCC Facilities staff from the general public;
- A report from an interconnected MS4; or
- The results of outfall screening.

The determination if an illicit discharge has occurred will be made by the BCC Facilities Director. In all cases of an illicit discharge, the IDDE Tracking Form must be completed as documentation for General Permit annual reporting.

The following sections outline the methodologies that shall be followed in the investigation of an illicit discharge.

### 5.1 Investigation Triggers and Prioritization

Upon the identification of an illicit discharge, the reporting date, location, and description must be reported in the IDDE Tracking Form. Note that Section 6 of the Inspection Form should be referenced to estimate a severity Index classification. The following shall trigger an investigation:

- The determination of the occurrence of an illicit discharge by the Facilities Director based on an observed illicit discharge by BCC Facilities staff, such as during daily activities, or a follow-up from a reported observation.
- A severity index classification of either potential, suspect, or obvious. If more than one outfall screening produces one of these classifications, investigation efforts shall be prioritized as:
  - Obvious – Illicit discharge(s) suspected of being sanitary sewer discharges or significantly contaminated would have this classification.
  - Suspect – Numerous physical indicators result in this classification.
  - Potential – Discharges should not be expected to be hazardous to human health and safety.

The start and close date of the investigation is also required to be provided on the IDDE Tracking Form.

### 5.2 Investigation Protocol

An investigation of an illicit discharge may result in the source being easily identified or may be complex and may require referencing this manual, the IDDE Field Guide, IDDE map, and coordination with interconnected MS4s.

Based on the familiarity of the campus and its drainage areas, an initial field evaluation may easily identify the source of an illicit discharge. Once found, the source should be eliminated, and efforts documented on the

IDDE Tracking Form. It is critical that documentation on the IDDE tracking Form is complete to demonstrate illicit discharges have been addressed in accordance with the General Permit.

If the source of an illicit discharge is not easily identified, further investigation is necessary and should be guided by the following procedures:

- 1) Track the illicit discharge to its point of entry into the storm sewer. Tracking can be supplemented with review of the BCC IDDE/Post-Construction Stormwater Management Facility map to identify flow directions and the drainage area. Cross reference the map with the BCC Stormwater Pollution Prevention Plan (SWPPP) map that indicates areas most likely to be the source of pollutants.
- 2) Conduct a field inspection of the drainage area near the point of entry to identify the potential pollutant source. Document potential sources with photos, ensuring the photos give the appropriate context to the location of the source.

BCC Facility staff will primarily rely upon visual inspections of the areas in the storm sewer system upstream of the outfall at which an illicit discharge is detected. However, sampling and analysis can be performed as necessary to determine the characteristics of the illicit discharge and to help identify the most likely source. Improper connections and unpermitted cross-connections to the storm sewer system can be detected by utilizing a combination of methods to investigate non-stormwater discharges, such as visual/video inspections, and dye or smoke tracer testing. Additional dry-weather testing at a discharge point assists in identification of abnormal conditions such as sporadic or continuous discharge, which can facilitate tracing of the source. Tracking techniques also include visual inspections of drainage structures and lines, damming lines to isolate areas, indicator monitoring, and optical brightener monitoring traps.

Other more elaborate approaches include using remote sensing tools to identify soil moisture, water temperature, and vegetation anomalies associated with illegal dumping activities. Due to the size of the BCC campuses and the activities that typically occur, it is not anticipated these types of tracking strategies will be necessary and further discussion is outside of the scope of this Manual.

If an illicit discharge is determined to originate outside of the BCC property, then the appropriate locality and/or MS4 Program authority should be contacted immediately by BCC staff and the request made to eliminate the discharge. The interconnected MS4 should initiate corrective action per their prescribed process. BCC staff will follow up with the responsible entity to verify the corrective action has been successfully implemented, and the final action will be documented and tracked on the IDDE Tracking Form.

Additional detail for conducting an investigation is provided in the *BCC IDDE Field Guide*.

### 5.3 Timeframes for Performing Investigations

In general, the timeframe for initiation of an investigation should be prioritized with first priority given to illicit discharges suspected of being sanitary sewage or otherwise significantly contaminated. More specifically, timeframes for initiating an investigation are established as follows:

- Obvious – First priority, begin investigation within two business days of identification of an illicit discharge.
- Suspect – Second priority, begin investigation within one week of the report of a suspected illicit discharge.
- Potential - Third priority, begin investigation within two weeks of the report of a potential illicit discharge.

If, after performing an investigation of an observed or reported illicit discharge, the source of the discharge has not been identified and the non-stormwater discharge has not been detected again after 6 months, efforts will be documented and the discharge identified as “non-recurring” with “source not found” on the IDDE Tracking Form. At that time, no further action is necessary. However, investigatory due diligence should include (with documentation):

- The tracking and field inspection methods described in the previous Section were performed;
- At least one additional dry-weather screening during the 6-month time period; and
- At least one wet-weather screening.

If an observed discharge is intermittent, BCC Facilities staff will perform three separate investigations attempting to observe the discharge when it is flowing. If these attempts are unsuccessful, BCC Facilities staff will also document the occurrence and process and no further action is necessary.

## 6.0 ELIMINATING VERIFIED ILLICIT DISCHARGES

The ultimate goal of the IDDE Program is to eliminate illicit discharges from the MS4. Once an illicit discharge has been identified and an investigation has determined the source of the discharge, the appropriate actions need to be taken and documented to eliminate the discharge.

### 6.1 Source Elimination

BCC prohibits illicit discharge into its MS4 through language provided within the Standards of Conduct for staff and the Student Handbook for students. Prohibition is also addressed through contract language with contractors performing work at both campuses. Further, BCC’s daily operations intend to prevent illicit discharges through the practices described in the BCC Good Housekeeping & Pollution Prevention Manual. Through these mechanisms (See Figure 4), BCC can eliminate illicit discharges in which the source occurs on campus property.

<u>Source/Discharge Type</u>	<u>Elimination Authority</u>
Intentional by Student	→ Student Handbook
Intentional by Faculty/Staff	→ Standards of Conduct for Employees
Staff During Daily Operations	→ Good Housekeeping/Pollution Prevention Manual
Contractor Operations	→ Contract Language

**Figure 4. BCC authority for prohibition of illicit discharges on campus.**

When an illicit discharge originates within BCC’s property, BCC Facilities staff will take the necessary corrective action to eliminate the discharge. Follow-up inspections may be necessary to ensure the discharge into the BCC storm drain system has ceased. Periodic inspections should be conducted during both wet and dry weather after the initial illicit discharge to confirm the identified discharge has been eliminated. Actions and resolutions must be documented and maintained on file for 3 years.

When the source of an illicit discharge originates off-campus, and therefore, BCC does not have authority to eliminate the source, DEQ or interconnected MS4 should be contacted by the Facilities Director, as applicable. Figure 5 provides examples of the enforcement authorities to contact based on the type of illicit discharge. This list is not all-inclusive but is based on typical sources of illicit discharges. IDDE Tracking Forms should be maintained on file along with information related to the case, including dates, locations, photos, results of screenings and investigations, and identified sources.

<u>Interconnected MS4</u> <i>(City, County or VDOT, as applicable)</i>	<u>DEQ</u> <i>(Pollution Response &amp; Preparedness Program)</i>
<ul style="list-style-type: none"> <li>• Cooking oil &amp; Grease</li> <li>• Paints</li> <li>• Chemical Cleansers (e. g. detergents, soaps)</li> <li>• Landscape Wastes (e.g. leaves, grass clippings)</li> <li>• Fertilizers</li> <li>• Sediment from off-campus sources</li> <li>• Septic/sewer wastewater</li> <li>• Gray water (e.g. clothes washing, dishwasher)</li> </ul>	<ul style="list-style-type: none"> <li>• Automotive fluids</li> <li>• Solvents</li> <li>• Pesticides and herbicides</li> <li>• Chlorinated swimming pool discharges</li> <li>• Unknown/other</li> </ul>

**Figure 5. Illicit discharge enforcement contacts for off-site illicit discharges entering BCC property.**



## **6.2 Follow-up on Source Elimination**

Prior to closure of an illicit discharge investigation, BCC is required to conduct or request a follow-up investigation to ensure the illicit discharge has been eliminated. When the source originated on campus, the follow-up investigation may simply include a field inspection with documentation including photographs where the source had previously been identified. In the case of an off-campus illicit discharge, follow-up should include a request for information from the appropriate upstream enforcement entity. Documentation of off-campus efforts is also required on the IDDE Tracking Form.

## **6.3 Administrative Action, Enforcement, and Penalties**

BCC prohibits illicit discharge into its MS4 through language provided within the Standards of Conduct for staff and the Student Handbook for students, each of which provide methods and procedures for reporting, as well as corrective and disciplinary action. Prohibition is also addressed through contract language with contractors performing work at both campuses. If an individual or entity is identified during an illicit discharge investigation to be responsible for intentionally contributing to the discharge, the following binding documents will be utilized to conduct any necessary administrative action, enforcement, or penalties:

- Student Handbook – Intentionally causing an illicit discharge could be considered damage to college property or facilities and a violation of state and federal law under the Clean Water Act. Student disciplinary policies and procedures, as prescribed in the Student Handbook, will dictate the appropriate action.
- Standards of Conduct (staff) - Intentionally causing an illicit discharge could be in conflict with the standard of conduct requiring compliance to laws and regulations of the Commonwealth. Corrective and disciplinary actions will be as prescribed in the administration of the Commonwealth's disciplinary system.
- Contract Language – BCC can pursue administrative actions within its authority, such as revocation with a Stop Work Order for construction sites or suspension or revocation of a contract.

Administrative action is the least desirable outcome of the BCC IDDE Program; however, it may be necessary in the following situations:

- Recurring or egregious illicit discharge incidents;
- Failure of a person knowingly responsible for an illicit discharge to notify BCC or DEQ; or
- Refusal by the responsible party to voluntarily take corrective action on an illicit discharge, once it is brought to their attention.

Because BCC has limited legal authority, any legal action would likely be initiated by a state or federal environmental agency in conjunction with the appropriate law enforcement agency. In some cases, as determined necessary by the Facilities Director, BCC may pursue common law trespass as a legal means to stop an illicit discharge.

One or more of the following enforcement actions will be performed for confirmed illicit discharges:

- Upon BCC verification that the reported incident is a valid illicit discharge, the responsible party will be notified immediately (by letter) of the requirement to correct the illicit discharge and, when appropriate, remediate the area affected by that discharge.
- The appropriate State Authority and/or DEQ will be notified in writing of the illicit discharge in certain cases where the discharge is occurring within a live watercourse.
- BCC may revoke or suspend a contract issued to an outside party should an illicit discharge be detected and not corrected by the responsible party.

#### **6.4 Reportable Spills**

If any unusual or extraordinary discharge should occur from a facility and the discharge enters or could be expected to enter surface waters, BCC shall promptly notify, in no case later than within 24 hours, DEQ by telephone after the discovery of the discharge. This notification shall provide all available details of the incident, including any known adverse effects on aquatic life. Unusual and extraordinary discharges include but are not limited to any discharge resulting from:

- Unusual spillage of materials resulting directly or indirectly from processing operations;
- Breakdown of processing or accessory equipment;
- Spills of large quantities of chemicals or fuels; and
- Flooding or other acts of nature.

NOTE: The immediate (within 24 hours) reports required to be provided to DEQ may be made to the appropriate Regional Office Pollution Response Program found at the link below. <http://deq.virginia.gov/Programs/PollutionResponsePreparedness.aspx>. Reports may be made by telephone or by fax. For reports outside normal working hours, leave a message and this shall fulfill the immediate reporting requirement. For emergencies, the Virginia Department of Emergency Services maintains a 24/7 telephone service at 1-800-468-8892.

**APPENDIX A: Outfall Inspection Form**

## OUTFALL INSPECTION FORM

### Section 1: Background Data

Campus:		Outfall ID:	
Today's date:		Time:	
Investigators:		Form completed by:	
Temperature (°F):	Date of Last Rainfall Event:	Quantity of Last Rainfall Event (inches):	
Camera:		Photo #s:	
Notes (e.g., origin of outfall, if known):			

### Section 2: Outfall Description

LOCATION	MATERIAL	CROSS-SECTION (SHAPE)		DIMENSIONS (IN.)	SUBMERGED
<input type="checkbox"/> Closed Pipe	<input type="checkbox"/> Concrete <input type="checkbox"/> Corrugated Metal <input type="checkbox"/> Plastic <input type="checkbox"/> Other: _____	<input type="checkbox"/> Circular <input type="checkbox"/> Elliptical <input type="checkbox"/> Box <input type="checkbox"/> Other: _____	<input type="checkbox"/> Single <input type="checkbox"/> Double <input type="checkbox"/> Triple <input type="checkbox"/> Other: _____	Diameter/Dimensions: _____	In Water: <input type="checkbox"/> No <input type="checkbox"/> Partially <input type="checkbox"/> Fully  With Sediment: <input type="checkbox"/> No <input type="checkbox"/> Partially <input type="checkbox"/> Fully
	<input type="checkbox"/> Open channel	<input type="checkbox"/> Concrete <input type="checkbox"/> Earthen <input type="checkbox"/> Rip-Rap <input type="checkbox"/> Other: _____	<input type="checkbox"/> Trapezoid <input type="checkbox"/> Parabolic <input type="checkbox"/> Other: _____		Depth: _____ Top Width: _____ Bottom Width: _____
Flow Present?		<input type="checkbox"/> Yes <input type="checkbox"/> No <i>If No, Skip to Section 5</i>			
Flow Description (if present)	<input type="checkbox"/> Trickle <input type="checkbox"/> Moderate <input type="checkbox"/> Substantial				

### Section 3: Quantitative Characterization for Flowing Outfalls

FIELD DATA FOR FLOWING OUTFALLS				
PARAMETER	RESULT	UNIT	EQUIPMENT	
<input type="checkbox"/> Flow #1	Volume		Liter	Bottle
	Time to fill		Sec	Stopwatch
<input type="checkbox"/> Flow #2	Flow depth		In	Tape measure
	Flow width	_____ ' (Top) _____" (Bottom)	Ft	Tape measure
	Measured length	_____ ' _____"	Ft	Tape measure
	Time of travel		S	Stopwatch
Temperature		°F	Thermometer	
pH		pH Units	Test strip/Probe	
Ammonia		mg/L	Test strip	

## OUTFALL INSPECTION FORM

### Section 4: Physical Indicators for Flowing Outfalls Only

Are Any Physical Indicators Present in the flow?  Yes  No (If No, Skip to Section 5)

INDICATOR	CHECK if Present	DESCRIPTION	RELATIVE SEVERITY INDEX (1-3)		
Odor	<input type="checkbox"/>	<input type="checkbox"/> Sewage <input type="checkbox"/> Rancid/sour <input type="checkbox"/> Petroleum/gas <input type="checkbox"/> Sulfide <input type="checkbox"/> Other:	<input type="checkbox"/> 1 – Faint	<input type="checkbox"/> 2 – Easily detected	<input type="checkbox"/> 3 – Noticeable from a distance
Color	<input type="checkbox"/>	<input type="checkbox"/> Clear <input type="checkbox"/> Brown <input type="checkbox"/> Gray <input type="checkbox"/> Yellow <input type="checkbox"/> Green <input type="checkbox"/> Orange <input type="checkbox"/> Red <input type="checkbox"/> Other:	<input type="checkbox"/> 1 – Faint colors in sample bottle	<input type="checkbox"/> 2 – Clearly visible in sample bottle	<input type="checkbox"/> 3 – Clearly visible in outfall flow
Turbidity	<input type="checkbox"/>	See severity	<input type="checkbox"/> 1 – Slight cloudiness	<input type="checkbox"/> 2 – Cloudy	<input type="checkbox"/> 3 – Opaque
Floatables -Does Not Include Trash!!	<input type="checkbox"/>	<input type="checkbox"/> Sewage (Toilet Paper, etc.) <input type="checkbox"/> Suds <input type="checkbox"/> Petroleum (oil sheen) <input type="checkbox"/> Other:	<input type="checkbox"/> 1 – Few/slight; origin not obvious	<input type="checkbox"/> 2 – Some; indications of origin (e.g., possible suds or oil sheen)	<input type="checkbox"/> 3 – Some; origin clear (e.g., obvious oil sheen, suds, or floating sanitary materials)

### Section 5: General Physical Indicators for both Flowing and Non-Flowing Outfalls

Are physical indicators that are not related to flow present?  Yes  No (If No, Skip to Section 6)

INDICATOR	CHECK if Present	DESCRIPTION	COMMENTS
Outfall Damage	<input type="checkbox"/>	<input type="checkbox"/> Spalling, Cracking or Chipping <input type="checkbox"/> Peeling Paint <input type="checkbox"/> Corrosion	
Deposits/Stains	<input type="checkbox"/>	<input type="checkbox"/> Oily <input type="checkbox"/> Flow Line <input type="checkbox"/> Paint <input type="checkbox"/> Other:	
Abnormal Vegetation	<input type="checkbox"/>	<input type="checkbox"/> Excessive <input type="checkbox"/> Inhibited	
Poor pool quality	<input type="checkbox"/>	<input type="checkbox"/> Odors <input type="checkbox"/> Colors <input type="checkbox"/> Floatables <input type="checkbox"/> Oil Sheen <input type="checkbox"/> Suds <input type="checkbox"/> Excessive Algae <input type="checkbox"/> Other:	
Pipe benthic growth	<input type="checkbox"/>	<input type="checkbox"/> Brown <input type="checkbox"/> Orange <input type="checkbox"/> Green <input type="checkbox"/> Other:	

### Section 6: Severity Index

<p><b>An IDDE score will be calculated by summing the Severity Indexes in section 4 and adding the number of indicators checked as present in section 5</b></p> <p><input type="checkbox"/> <b>Unlikely</b> (No indicator checked as present in Section 4 <u>OR</u> only <b>one (1)</b> indicator checked as present in Section 5)</p> <p><input type="checkbox"/> <b>Potential</b> – (one (1) indicator with a severity of <b>one (1)</b> in Section 4 <u>OR</u> <b>two (2)</b> indicators checked as present in Section 5)</p> <p><input type="checkbox"/> <b>Suspect</b> - IDDE score of <b>three (3)</b> (<b>one (1) or more</b> indicators checked in Section 4 with a total of severities <b>equal to three (3) OR more than two (2)</b> indicators checked as present in Section 5 <u>OR</u> a total of severities in Section 4 plus indicators checked as present in Section 5 is <b>equal to three (3)</b>)</p> <p><input type="checkbox"/> <b>Obvious</b> – IDDE score of <b>greater than three (3)</b> (one or more indicators checked in Section 4 with and the total of the severities is <b>greater than three (3)</b> <u>OR</u> a total of severities in Section 4 plus indicators checked as present in Section 5 is <b>greater than three (3)</b>).</p> <p><b>IDDE Notes:</b></p>
--

### Section 7: Any Non-Illicit Discharge Concerns (e.g., trash or needed infrastructure repairs)?

**APPENDIX B: IDDE Tracking Form**

## IDDE TRACKING Form

Date Illicit Discharge Observed/Reported: \_\_\_\_\_ Outfall # (if applicable): \_\_\_\_\_

Description of IDDE: \_\_\_\_\_  
\_\_\_\_\_

Date of Investigation: \_\_\_\_\_

Was the Source found?  Yes  No

If "Yes", please describe: \_\_\_\_\_  
\_\_\_\_\_

Was IDDE Resolved?  Yes  No

If "Yes", please explain how it was resolved (Please include any personnel or outside parties contacted or involved):

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

If "No", please explain why it was not resolved: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Is any follow-up action required?  Yes  No

If "Yes", please explain: \_\_\_\_\_  
\_\_\_\_\_

Date investigation closed: \_\_\_\_\_

Attach photos to this form and retain for records.

**APPENDIX C: Reportable Discharge Form**



## Reportable Discharge Form

**Form use:** This form is used to determine if a discharge, spill or release is reportable to the Department of Environmental Quality under the MS4 General Permit reporting requirements Section II(B)6(b)(4)(h) and Section III G, H, & I.

### Section 1 - Discharge Classification

**Note:** If any item checked below, proceed to Section 2. If not, the discharge does not require a report to DEQ.

- Is the discharge “unusual” or “extraordinary”, including a “bypass” or “upset”?
    - “Unusual” or “extraordinary” discharges include but are not limited to any discharge resulting from: Unusual spillage of materials resulting directly or indirectly from processing operations, breakdown of processing or accessory equipment, failure or taking out of service some or all of the facilities or flooding or other acts of nature.
    - “Bypass” means the intentional diversion of waste streams from any portion of a treatment facility.
    - “Upset” means an exceptional incident in which there is unintentional and temporary noncompliance with technology based state permit effluent limitations because of factors beyond the reasonable control of the operator. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
  - Is it possible the discharge may adversely affect surface waters or may endanger public health?
  - Is the discharge sewage, industrial waste, other wastes or any noxious or deleterious substance or a hazardous substance or oil in an amount equal to or in excess of a reportable quantity established under either 40 CFR Part 110, 40 CFR Part 117 or 40 CFR Part 302?
- 

### Section 2 – Potential to Enter Surface Waters

**Note:** If any item checked below, proceed to Section 3. If not, the discharge does not require a report to DEQ.

- Did the discharge enter or is reasonably expected to enter surface waters?
- 

### Section 3 – DEQ Notification

**Note:** Only complete this section if yes was answered for item(s) in Section 1 and Section 2 above.

Notify DEQ Pollution Response Program (PREP) Piedmont Regional Office at [proprep@deq.virginia.gov](mailto:proprep@deq.virginia.gov) or (804) 527-5020 within 24 hours after the discharge discovery and provide the information listed below, as applicable. Space has been provided for documentation of information verbally reported to DEQ or reported online at <https://portal.deq.virginia.gov/prep/Report/Create>.

1. Any adverse effects on aquatic life: \_\_\_\_\_  
\_\_\_\_\_
2. The known number of fish killed: \_\_\_\_\_
3. Any unanticipated bypass: \_\_\_\_\_  
\_\_\_\_\_
4. Any upset which causes a discharge to surface waters: \_\_\_\_\_  
\_\_\_\_\_

For reports outside of normal working hours, leave a detailed message and this shall fulfill the immediate reporting requirement. For emergencies, the Virginia Department of Emergency Services maintains a 24-hour telephone service at 1-800-468-8892.

#### **Section 4 – Follow-up Written Report**

**Note: Only complete this section if items were checked for both Sections 1 and 2 above, and Section 3 has been completed.**

**Note: The board or its designee may waive the written report on a case-by-case basis for reports of noncompliance under Section III I if the verbal report has been received within 24 hours and no adverse impact on surface waters has been reported.**

A written report shall be submitted to the DEQ PREP Piedmont Regional Office within five days after the discharge discovery and shall contain the information listed below, as applicable. This completed form may serve as the written report submitted to DEQ.

1. A description of the nature and location of the discharge: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_
2. The cause of the discharge: \_\_\_\_\_  
\_\_\_\_\_
3. The date on which the discharge occurred: \_\_\_\_\_
4. The length of time that the discharge continued: \_\_\_\_\_
5. The volume of the discharge: \_\_\_\_\_
6. If the discharge is continuing, how long it is expected to continue: \_\_\_\_\_  
\_\_\_\_\_
7. If the discharge is continuing, what the expected total volume of the discharge will be: \_\_\_\_\_  
\_\_\_\_\_
8. Any steps planned or taken to reduce, eliminate and prevent a recurrence of the present discharge or any future discharges not authorized by this state permit: \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

---

**Please mail completed forms to:**

Department of Environmental Quality  
Piedmont Regional Office  
4989-A Cox Rd.  
Glen Allen, VA 23060  
(804) 527-5020

**Maintain a copy with your records.**

## **APPENDIX D: IDDE Response Procedures**

## In the Event of an Illicit Discharge

**1. Contact Facilities.** If the discharge is large and hazardous call The Fire Department at 9-1-1. Report an illicit discharge immediately to the Director of Facilities and Safety at (804) 840-8354. The Director of Facilities and Safety shall report the illicit discharge to DEQ within 24 hours.

**2. Assess the risk.** When a discharge occurs, determine the risks that may affect human health, the environment and the property. This may be done easily in cases where the type of contaminant discharged is known. In situations where the contaminant is unknown, determining risks may involve some investigation. In cases where the chemical is unknown, the spilled material may be identifiable from the container label or the Safety Data Sheet.

**3. Select personal protective equipment (PPE).** It is crucial that the appropriate PPE is chosen to stop, confine, and cleanup the contaminant. Appropriate PPE may be a pair of gloves, eye and foot protection, or face masks. If the chemical is unknown and the risk level uncertain, use the highest level of caution and protection. Refer unknown chemical cleanup to the Fire Department and do not attempt to cleanup without appropriate guidance.

**4. Stop the source.** Stopping the source of a discharge may be apparent or may require investigation. In any case, the source should be controlled as quickly as possible.

**5. Confine the spill.** It is crucial to confine the discharge. In some cases, this step may need to occur before stopping the source. The proper containment measures necessary should be assessed based on the size and type of the discharge. If a large spill of fuel, sewage, or other hazardous materials occurs, contact the Fire Department to assist in response and cleanup.

**6. Evaluate the incident and implement cleanup.** Once the discharge is stopped and confined, the person responsible for cleanup should develop a plan of action to cleanup the discharge. Once the discharge is cleaned up, the waste material should be disposed of properly. See the Waste Management and Disposal Procedures section of Good Housekeeping & Pollution Prevention Manual for disposal guidance.